

**BEFORE THE
PENNSYLVANIA PUBLIC UTILITY COMMISSION**

IN RE: APPLICATION OF TRANS-ALLEGHENY	:	
INTERSTATE LINE COMPANY FOR	:	
(I) A CERTIFICATE OF PUBLIC CONVENIENCE	:	
TO OFFER, RENDER, FURNISH AND/OR	:	
SUPPLY TRANSMISSION SERVICE IN THE	:	
COMMONWEALTH OF PENNSYLVANIA;	:	
(II) AUTHORIZATION AND CERTIFICATION	:	
TO LOCATE, CONSTRUCT, OPERATE AND	:	Docket Nos. A-110172
MAINTAIN CERTAIN HIGH VOLTAGE ELECTRIC	:	A-110172F0002
TRANSMISSION LINES AND RELATED ELECTRIC	:	A-110172F0003
SUBSTATION FACILITIES; (III) AUTHORITY	:	A-110172F0004
TO EXERCISE THE POWER OF EMINENT	:	G-00071229
DOMAIN FOR THE CONSTRUCTION AND	:	
INSTALLATION OF AERIAL ELECTRIC	:	
TRANSMISSION FACILITIES ALONG THE	:	
PROPOSED TRANSMISSION LINE ROUTES	:	
IN PENNSYLVANIA; (IV) APPROVAL OF AN	:	
EXEMPTION FROM MUNICIPAL ZONING	:	
REGULATION WITH RESPECT TO THE	:	
CONSTRUCTION OF BUILDINGS; AND	:	
(V) APPROVAL OF CERTAIN RELATED	:	
AFFILIATED INTEREST ARRANGEMENTS	:	

REBUTTAL TESTIMONY OF TIM GAUL

Re: The Use of GIS data in the Line Route Evaluation and Visual Impacts

December 10, 2007

REBUTTAL TESTIMONY OF TIM GAUL

1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

2 A. My name is Tim Gaul and my business address is 2445 M Street, N.W.,
3 Washington DC 20037-1435.

4

5 DUTIES AND RESPONSIBILITIES

6 Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

7 A. I am employed by The Louis Berger Group, Inc. ("Berger") as a Senior
8 Environmental Scientist. I am also the Geographic Information Systems ("GIS")
9 Manager for Berger's D.C. office, and was recently appointed the Manager of the
10 Berger's Transmission Services Division. Each of these titles involves slightly
11 different roles and responsibilities.

12

13 As a Senior Environmental Scientist, I provide project management and analytical
14 support for environmental science and planning projects. In this capacity I have
15 conducted a range of natural resource and infrastructure planning efforts, some of
16 which have included evaluation of visual character and assessment of potential
17 visual impacts. As GIS manager, my responsibilities include serving as a senior
18 technical resource for GIS analysis efforts, managing GIS technical staff,
19 overseeing software purchases and licensing agreements, and serving as
20 coordinator of Berger's Business Partnership agreement with the Environmental
21 Systems Research Institute ("ESRI").

1 For the Trans-Allegheny Interstate Line (“TrAIL”) project, I served as Berger’s
2 Project Manager for the Line Route Evaluation studies and was a member of the
3 Routing Team (as defined in the Line Route Evaluation Report, TrAILCo Exhibit
4 JH-1). As Project Manager, I coordinated team efforts, ensured communication
5 and coordination with Trans-Allegheny Interstate Line Company (“TrAILCo”)
6 staff, and managed budgets and schedule. As a Routing Team member, I was
7 involved in GIS data gathering, analysis, and mapping; route planning and field
8 reconnaissance; public workshop facilitation; environmental analysis; and Line
9 Route Evaluation ("LRE" or "Report") preparation.

10

11 EDUCATION AND EXPERIENCE

12 Q. PLEASE DESCRIBE YOUR PROFESSIONAL EXPERIENCE AND
13 EDUCATIONAL BACKGROUND.

14 A. I have a B.S. from SUNY College of Environmental Science and Forestry at
15 Syracuse University (1997) and a M.S. from Creighton University (2000), both in
16 biological sciences. My resume is attached to this testimony as TrAILCo
17 Rebuttal Exhibit TG-1.

18

19 Q. DO YOU HAVE ANY SPECIALTIES?

20 A. Yes. My background as an environmental scientist is interdisciplinary, with a
21 background in forest ecology, aquatic biology, and GIS sciences. I specialize in
22 landscape level environmental assessment and modeling, natural resource

1 inventory, hydrologic analyses, and GIS analysis in support of environmental
2 planning and compliance efforts.

3

4 PURPOSE OF REBUTTAL TESTIMONY

5 Q. PLEASE DESCRIBE THE PURPOSE OF YOUR REBUTTAL TESTIMONY.

6 A. On behalf of TrAILCo, I will provide rebuttal testimony regarding the use of GIS
7 data in the TrAIL project route selection study and present several photo-
8 simulations that Berger has prepared for selected properties in Greene and
9 Washington Counties, Pennsylvania, in order to provide an objective depiction of
10 the likely visual character of the TrAIL.

11

12 This testimony specifically addresses or rebuts the testimony of Energy
13 Conservation Council ("ECC") witness Richard J. Hoch concerning the use of
14 GIS data, and several witnesses (hereinafter "the witnesses") from the public
15 input hearings and site visits who claimed that TrAIL will destroy or materially
16 modify the view from their properties.

17

18 Q. WILL THE USE OF VARIOUS TERMS IN YOUR REBUTTAL TESTIMONY
19 BE CONSISTENT WITH THE DEFINITIONS ASSIGNED TO THOSE TERMS
20 IN THE TABLE OF NOMENCLATURE ATTACHED TO TRAILCO
21 WITNESS FLITMAN'S DIRECT TESTIMONY AS TRAILCO EXHIBIT DEF-
22 1?

23 A. Yes. In addition, I may define other terms in my rebuttal testimony.

1 Q. HAVE YOU TESTIFIED PREVIOUSLY IN THIS PROCEEDING?

2 A. No, I have not.

3

4 EXHIBITS

5 Q. PLEASE IDENTIFY AND DESCRIBE THE EXHIBITS TO YOUR
6 REBUTTAL TESTIMONY AND SUMMARIZE THE CONTENTS OF THOSE
7 EXHIBITS.

8 A. I am sponsoring TrAILCo Rebuttal Exhibits TG-2 through TG-70, which consist
9 of a series of aerial photo-based maps and associated photo-simulations providing
10 an objective depiction of the visual character of TrAIL elements from certain
11 discrete property locations and representative area viewsheds. The maps provided
12 present where the photographs were taken, the approximate angle of the photo,
13 and the location, elevation, and height of the transmission line structures. The
14 location and structure height information for the 500 kV structures were derived
15 from the original plan for the line from the 1970's. The locations and heights of
16 the 138 kV poles are based on recent preliminary design plans for the 138 kV
17 portions of TrAIL. In addition, TrAILCo Rebuttal Exhibit TG-71 is a summary
18 table containing the name of the property owner, the exhibit number applicable to
19 that property owner, the photograph number and pertinent notes applicable to
20 each photograph.

1 GIS DATA

2 Q. PLEASE DESCRIBE BRIEFLY GIS AND HOW IT WAS USED IN THE LINE
3 ROUTE EVALUTION FOR TRAIL.

4 A. A Geographic Information System is comprised of the computer hardware,
5 software, user, and geographic data that allows for the capture, analysis,
6 manipulation, and display of geographically referenced information. For the
7 purposes of the line route evaluation study, GIS technology was used as a means
8 to *gather* information about the study area, *present* this compiled information in
9 the form of maps of the study area, and *assess* characteristics of the study area.

10

11 For the purposes of this study, GIS data were gathered to help characterize and
12 inventory study area features that might act as constraints for the routing effort.
13 As described in the LRE, these constraints were divided into two major factors –
14 large area constraints and small area constraints. GIS information was often the
15 best information source and tool for identification of large area constraints, such
16 as State Game Land boundaries, Historic Districts, areas near airports and
17 airstrips, and large waterbodies or wetlands. GIS information also served as an
18 aid for the identification of small area constraints; however, identification and
19 mapping of these constraints often included field reconnaissance and/or aerial
20 photo interpretation.

21

22 In addition to the identification of constraints, GIS information was also gathered
23 to prepare maps of the study area. These maps were used for route planning,

1 navigating during field reconnaissance efforts, and for presentation purposes (i.e.,
2 public workshops, TrAIL website, LRE reports, etc.).

3
4 Lastly, the GIS information gathered from web databases, developed from aerial
5 photo review, and mapped during field reconnaissance efforts was used for
6 characterizing the study area landscape and developing the environmental
7 inventories for each of the alternatives considered.

8
9 **Q. WAS GIS USED AS THE SOLE TOOL FOR CONDUCTING THE ANALYSIS**
10 **DOCUMENTED IN THE LINE ROUTE EVALUATION REPORT?**

11 **A.** No. Although GIS data were used extensively during the routing process, a
12 variety of other data sources and evaluation means were also used to conduct the
13 route selection study. These sources were reported in the LRE on pages 17–20,
14 TrAILCo Exhibit JH-1, and included aerial photographs, GIS data, existing
15 hardcopy maps, field inspections and reconnaissance efforts, public workshops,
16 and data developed by Federal, state, and local agencies.

17
18 Aerial and satellite imagery, as stated in the LRE (pg. 17), was one of the most
19 important tools in routing the proposed transmission line. Aerial/satellite
20 photography and its interpretation and consideration facilitated the identification
21 of residences and residential developments, site specific land uses, existing
22 transmission and other infrastructure, and a range of other potential feature
23 constraints.

1 The imagery-based maps also served as the primary source of information for
2 field reconnaissance efforts for the Routing Team. Reconnaissance efforts
3 involved Routing Team members reviewing the potential routes from points of
4 public access and correlating observed features to information shown on aerial
5 photography, as well as USGS 7.5 minute topographic maps, road maps, locally
6 available development sketch maps, and other information sources.

7
8 Public meetings were also an important source of information used for the route
9 planning and selection process. At each of the public meetings, TrAILCo staff
10 and Routing Team members worked with meeting participants to review the
11 hundreds of 1":500' aerial photo map sheets and identify sensitive features in the
12 local landscape. These maps, with comments provided by the public, were then
13 subsequently brought out for additional reconnaissance efforts and, in some cases,
14 resulted in changes to the potential route network.

15

16 Q. DID TRAILCO DISCUSS IN THE REPORT THE LIMITATIONS OF USING
17 GIS DATA?

18 A. Yes. A statement identifying the general limitations of GIS data sources was
19 presented on page 18 of the LRE:

20 However, GIS data sources vary widely with respect to their
21 accuracy and precision, and presentation, analysis, and calculations
22 derived from these data sources requires careful consideration
23 when used for planning purposes. For this reason, GIS based
24 calculations and maps presented throughout this study should be
25 considered to be reasonable approximations of the resource or
26 geographic feature they represent, and not absolute measures or

1 counts. They are presented in this study to allow for general
2 comparisons between alternatives with the assumption that any
3 inherent error or inaccuracies would be generally equal across all
4 alternatives.
5

6 Additional considerations for specific GIS data sources are provided in Table 2-2.
7

8 Q. DO THE LIMITATIONS OF THE REFERENCED DATA SOURCES
9 PRECLUDE THEIR USE IN A STUDY OF THIS TYPE?

10 A. No. The National Wetlands Inventory ("NWI"), National Hydrography Dataset
11 ("NHD"), and the National Land Cover Data ("NLCD") are common tools used in
12 environmental planning studies, especially for studies of this scale. As stated in
13 the LRE:

14 The use of GIS data allows for the consideration and efficient use
15 of a wide variety of information that would otherwise be
16 unavailable or impractical to consider for a planning effort of this
17 scope and schedule. GIS information is a highly effective tool
18 when utilized for broad level planning studies, identifying and
19 characterizing landscape level constraints and features, and
20 developing environmental inventory information useful for
21 comparisons between planning alternatives.
22

23 TrAILCo Exhibit JH-1, at 18.
24

25 In other words, data sources are not presented as an absolute assessment of the
26 features they represent, but rather as a reasonable representation that is suitable
27 for use when comparing between planning alternatives at this scale. Brief
28 considerations for each of the referenced data sources are presented below.

1 *National Wetlands Inventory* - ECC witness Hoch claims that “NWI identification
2 of wetlands in forested areas within the project area is most likely limited to
3 identifying forested wetlands 3-5 acres or greater. The identification of smaller
4 wetlands is not likely with the NWI dataset.” ECC Statement No. 3, pp. 7-9. We
5 fully understood the limitations on the scale and accuracy of the NWI and the fact
6 that forested wetlands smaller than 3-5 acres were not likely to be obtained from
7 this source. Our primary goal for addressing potential impacts on wetlands in the
8 route selection study is to identify *large* wetlands for which mitigating
9 engineering solutions are problematic. Large wetland areas are generally well
10 represented in the NWI, and the general extent and locations of these wetlands
11 can be reviewed and verified using aerial photos and field reconnaissance. We
12 agree that small forested wetlands (<3-5 acres) are not well represented in the
13 NWI, but these wetlands are typically avoided by structure placement and
14 potential impacts are minimized by modified right of way management
15 procedures. Thus, the absolute accounting of their presence and extent is more
16 important at the detailed engineering design and permitting stage, not for route
17 selection. In fact, all wetlands will and are currently being identified through
18 standard wetland delineation and permitting process and, where necessary and
19 appropriate, measures for identification and mitigation of potential impacts on
20 these wetlands will be addressed through this process.

21
22 In summary, ECC witness Hoch's simplified analysis of the NWI and his criticism
23 of this aspect of the siting and evaluation process fail to properly recognize (i) the

1 role that wetland information plays in the route selection process and (ii) the
2 current stage of TrAIL project planning.

3 *National Hydrography Dataset (NHD)* - ECC witness Hoch claims that, due to its
4 development at the 1:100,000 scale, “the NHD is not an appropriate dataset to
5 make precise calculations for a project of this scale” ECC Statement No. 3, pp. 5-
6 6. It should be noted that the NHD information used for the TrAIL route selection
7 study was from the high resolution NHD. The high resolution NHD is an
8 improvement from the original NHD, which was, as ECC Witness Hoch states,
9 developed at a 1:100,000 scale. However, as noted in the High Resolution NHD
10 metadata: “The high-resolution NHD, generally developed at 1:24,000/1:12,000
11 scale, adds detail to the original 1:100,000-scale NHD.”

12
13 Although this is a necessary correction to Mr. Hoch’s inaccurate statement
14 regarding the scale and associated accuracy of the NHD used, it does not respond
15 to the second point of Mr. Hoch’s statement that this nationwide, standard dataset
16 “will not produce the precise information that is necessary and reported for this
17 type of report”, ECC Statement No. 3, pp. 5. As similarly described with respect
18 to the NWI, our primary use of the NHD was to map stream and waterbody
19 locations for consideration during routing and field reconnaissance efforts.
20 Potential routes were planned using maps with an aerial imagery base and an
21 NHD overlay. This allowed for easy identification of streams and waterbodies
22 during the route planning exercise, as well as the ability to identify any

1 discrepancies in the locations of stream and waterbodies identified through
2 comparison to the aerial photo base.

3
4 The NHD was also used to tabulate the number of stream crossings for each of the
5 alternatives. This tabulation serves as a guide for comparison between the routes
6 and, as noted in the LRE, it is assumed that the number of stream crossings
7 tabulated represents a reasonable assessment for use in comparing between
8 alternatives using the same dataset. Thus, the NHD is not intended to be an
9 absolute calculation of stream crossings, but rather to serve as a guide for making
10 general comparisons. Based on these applied uses, I believe the NHD is an
11 appropriate data source for use in this line route evaluation study.

12
13 *National Land Cover Database (2001)* – The NLCD is a nationwide land cover
14 dataset compiled by the Multi-Resolution Land Characteristics ("MRLC")
15 Consortium (including the U.S. Geological Survey, Environmental Protection
16 Agency, U.S. Forest Service, National Oceanographic and Atmospheric
17 Association, National Aeronautics and Space Administration, Bureau of Land
18 Management, National Park Service, Natural Resource Conservation Service, and
19 the U.S. Fish and Wildlife Service). It is a nationwide standard data source that is
20 routinely used to characterize general land cover characteristics across landscapes.
21 Among the benefits of using this data layer for line route evaluation studies are its
22 standard methodology and associated quality control and quality assurance
23 procedures, as well as its broad scale multistate spatial extent.

1 Q. ECC WITNESS HOCH IN ECC STATEMENT NO. 3 MENTIONS SEVERAL
2 DATA SOURCES THAT, IN HIS VIEW, SHOULD HAVE BEEN
3 CONSIDERED FOR USE IN THE LRE. DO YOU AGREE WITH HIS
4 CONCLUSIONS?

5 A. As I describe in greater detail below, for the most part I do not agree with witness
6 Hoch's conclusions. And, in the one instance where a particular data source may
7 have been useful, I believe that, having reviewed the data, it would not have
8 impacted the selection of the route. I address several of the referenced data
9 sources below:

10 *PaGWIS registered wells and springs* – PaGWIS (Pennsylvania Groundwater
11 Information System) is managed by the Pennsylvania Topographic and Geologic
12 Survey and stores information on groundwater well locations and characteristics.
13 It should first be noted that potential impacts on ground water resources are
14 unlikely as a result of transmission line construction and operation. Furthermore,
15 any potential conflicts with water wells would be mitigated by proper structure
16 placement and, in some cases, modified right of way management procedures, the
17 location of which requires highly detailed information on the location and
18 character of the landscape between the structure locations, the right of way, and
19 the well (topography, vegetation, soil characteristics, etc.), as well as discussions
20 with local land owners.

21

22 That said, this type of data must have high positional accuracy to serve a useful
23 function for identifying these site specific concerns, and, based on the stated

1 limitations concerning the positional accuracy of this data source, I feel it would
2 have limited applicability for this purpose:

3 “Latitude and longitude was determined in the office by
4 interpreting both handwritten directions and a hand-drawn map
5 supplied by the driller. Most of the location and data entry work
6 has been done by temporary employees of the agency, so it is of
7 varying reliability. Typically one county was worked on at a time.
8 No data entry has been done since August of 1994, when York
9 County was updated.”

10

11 <http://www.dcnr.state.pa.us/topogeo/groundwater/PaGWIS/help.aspx>

12

13 “Records originally entered into PaGWIS have latitude and
14 longitude coordinates. These coordinates were determined by
15 Survey staff by plotting the best estimate of the location of the
16 well, based on the written description of the well location and the
17 sketch map included on the paper well record. The goal was for
18 the coordinates of each well to be within 1 mile of its actual
19 location.”

20

21 <http://www.dcnr.state.pa.us/topogeo/groundwater/PaGWIS/PaGWISMenu.asp?c=t>

22

23 TrAILCo will attempt to work with local landowners to ensure that local water
24 well concerns are addressed.

25

26 *Trails (Data source: Southwestern Pennsylvania Commission)* – The
27 Southwestern Pennsylvania Commission ("SPC") is responsible for planning and
28 prioritizing the use of all state and federal transportation funds allocated to the
29 region. SPC's GIS-based information is available to aid site selection activities
30 for key projects within counties, and along key investment corridors. The SPC
31 maintains a land cover GIS data layer, that delineates land cover for the 10 county
32 region they represent.

1 Our review of this data layer for Greene and Washington Counties suggests that
2 our inventory and evaluation of recreational resources (including trails) in the area
3 using non-GIS based information sources (Greene County Comprehensive Plan
4 and information from the Warrior Trail Association) characterized the existing
5 features represented in this data source (Section 4.7, Section 5.4.7, Section 6.4.7,
6 and Section 7.4.7 of the LRE) in a manner to similar what is contained in this SPC
7 trails data layer.

8
9 *Land Cover (SPC)* – The SPC maintains a Land Cover data set that we
10 encountered initially through the Pennsylvania Spatial Data Access ("PASDA")
11 website, which provides access to a 1993-1995 version of this data source.
12 Because of the dated nature of this data source, and the desire for a consistent land
13 cover classification source across all the TrAIL-related LRE studies, we elected to
14 use the NLCD from 2001.

15
16 However, a recent review of an updated (2000-2001) version of this data source
17 obtained directly from the SPC suggests that it would have been a suitable and
18 appropriate source of information in characterizing land uses in the Greene and
19 Washington Counties. However, based on my review of the SPC land cover data
20 set and the NLCD (2001), it is my opinion that any information derived from the
21 SPC land cover data set would not have altered the route selection conclusions
22 presented in the LRE.

1 VISUAL ASSESSMENT

2 Q. WHAT IS A PHOTO-SIMULATION AND HOW IS IT PREPARED?

3 A. Photo-simulations, as I use the term in this rebuttal testimony, are graphic
4 depictions of proposed TrAIL structures and wires electronically integrated into
5 photographs taken from viewpoints near the proposed route. Simulations are
6 typically used to compare before (i.e., existing) and after project construction
7 visual conditions.

8
9 Photo-simulations for this effort were prepared using digital photographs taken
10 from various viewpoints and a combination of GIS, 3D visualization, and image
11 software packages (ArcGIS® 9.2; 3D Studio Max®, and Adobe Photoshop®,
12 respectively). GIS software was used to map out the photographic scene, and to
13 identify the locations, elevations, and distances between the observer (photograph
14 point), preliminary tower locations, and other relevant scene elements (other
15 buildings, structures, etc.). This information was then used to create a digital 3D
16 scene of the transmission line and its associated structures.

17

18 For each view chosen for simulation, a 3D scene was created to simulate the
19 proposed line and tower locations by mimicking the viewing perspective of the
20 photograph. With the towers oriented properly in space, a “camera” was set up in
21 the same 3D space at the photographer’s height and location relative to the
22 existing 500 kV line. The camera’s focal length and point of view were set to
23 those of the camera that took the photograph to obtain the correct perspective.

1 Light sources were set up to simulate the lighting conditions and look of the
2 towers in the photograph. Once the perspective and sizing were comparable to
3 the photograph, the 3D structures were exported from the 3D visualization
4 software as a 2D image and integrated into the digital photograph using imaging
5 software. In some cases, it was necessary to remove vegetation from the
6 photograph to simulate the new cleared right-of-way.

7
8 The process of photo-simulation was accompanied by a collaborative review to
9 ensure that the simulated route alignment appeared accurately in the photograph.
10 Several Berger staff reviewed each photograph to comment on the perspective
11 and look of the simulation so that any necessary alterations could be made to
12 reasonably represent the way in which the towers would likely appear upon
13 construction.

14
15 Although attempts were made to be as visually accurate as possible, practical
16 limitations are inherent in this process. Most notably, in real world conditions,
17 each tower structure is sized and engineered to exact specifications to fit
18 individual site conditions. Because detailed engineering data are not available at
19 this time, one of several representative 3D tower structure models was selected to
20 fit each location in a scene based on its similarity to the preliminary structure
21 height estimates. Additionally, it should also be noted that the removal of trees in
22 the right of way in some cases requires the interpretation of the land forms and
23 character that exist behind the trees. This is inherently difficult, and can make the

1 image look less realistic than in other photo-simulations where the landscape
2 behind the structures is visible.

3
4 It is the intent that these images provide a reasonable accounting of the
5 transmission line structures and lines in the visible landscape based on the data
6 available at this time, the photographs used, and the technology applied. They are
7 presented to allow for a reasonable assessment of scale and aspect of TrAIL, and
8 to the best of our ability, the character of the transmission structures and lines in
9 the environment.

10

11 Q. HOW DID YOU SELECT THE PHOTOS TO BE USED IN YOUR PHOTO-
12 SIMULATIONS?

13 A. Photo-simulations were prepared using photos from the various properties in
14 Greene and Washington Counties that were the subject of site visits prescribed by
15 the Prehearing Order dated July 26, 2007. Since the purpose of the site visits was
16 to see how the proposed TrAIL would impact any "unique" attributes on these
17 properties, TrAILCo thought that preparing photo-simulations would provide a
18 more objective way of assessing visual impacts. At the outset, it is important to
19 note that the vast majority of people living in Greene and Washington Counties
20 will be unable to see the TrAIL facilities. Our viewshed analysis was limited to
21 the site visit properties, and those properties are not necessarily representative of
22 what the majority of people living and working in Greene and Washington
23 Counties will ever see with respect to TrAIL.

1 The starting point of the viewshed analyses were digital photographs taken at the
2 various properties that had scheduled site visits. Additional photographs were
3 required for some areas. A list of those properties is contained in TrAILCo
4 Rebuttal Exhibit No. TG-71.

5

6 Q. WHAT METHODOLOGY WAS USED TO STUDY THE VISUAL
7 ENVIRONMENT AND ASSESS THE IMPACT OF TRAIL ON LOCAL
8 PROPERTIES IN GREENE AND WASHINGTON COUNTIES,
9 PENNSYLVANIA?

10 A. As described in the LRE, the preferred route for TrAIL unavoidably crosses
11 through visual resources in the project area. The transmission line structures,
12 conductors, and the cleared right-of-way will be visible in varying degrees to area
13 residents, travelers, and visitors.

14

15 While each person's assessment of visual impacts is necessarily based upon the
16 individual's unique aesthetic sensibilities, the review of the visual accessibility of
17 TrAIL presented in the LRE, together with the viewshed analysis and photo-
18 simulations presented in this testimony, provide an objective means to evaluate
19 the aesthetic impacts of TrAIL.

1 Q. WHAT ARE TYPICAL CONSIDERATIONS FOR ASSESSING VISUAL
2 IMPACTS?

3 A. There is no generally accepted, standard methodology in the planning and design
4 community for objectively determining the visual impact of development on a
5 given landscape. The reactions of community members visually affected by the
6 modifications in their visual landscape can vary tremendously. These reactions
7 are influenced by many factors, including their physical proximity to, economic
8 interests in, personal philosophy about the project, and an individual's personal
9 aesthetic sensibilities. Clearly, each of these factors has an emotional aspect.

10

11 Assessing the impact of something involving factors that have an even partly
12 emotional basis is very complex, and the assessment can never really be verified.
13 However, some logical components can be used to describe how a particular
14 project will physically relate to the landscape for which it is proposed.

15

16 **Frame of Reference:** Everyone experiences a situation somewhat differently
17 depending on where they are when it happens, which can be defined as their
18 "frame of reference." While it is understood that there exist many frames of
19 reference in a given situation, for the purposes of assessing the visual impact of a
20 particular project on a landscape, there are two particular frames of reference that
21 can each be used as a datum from which other components can be measured. The
22 Primary, or Fixed Frame of Reference, can be defined as a place where an
23 individual spends the majority of her domestic life, and from which she has very

1 little ability to avoid experiencing a particular view. This would typically be
2 represented by a person's place of residence, or their home and yard. The
3 Secondary, or Transitory Frame of Reference, can be defined as a place an
4 individual moves to, or through, from his primary frame of reference. The
5 individual has a choice whether to stay and experience a particular view, or leave
6 the location. It could be represented by a favorite walking path or hiking trail
7 frequented by an individual for recreation.

8
9 **Perception:** The intensity of the emotional response to visual stimuli is directly
10 related to our perception of what we see. The perception of a new object from a
11 given frame of reference, in a familiar landscape, is dependent on several
12 quantifiable factors. The most important and useful of these factors, for the
13 purposes of this discussion, include size, distance, transparency, and contextual
14 relationship.

15
16 **Size:** The actual physical dimensions of an object determine its actual size. This
17 can be defined numerically, as actual dimensions (e.g., inches, feet, yards, miles,
18 etc.) or verbally, in relative terms (e.g., small, medium, large, etc.). Actual size is
19 independent of the frame of reference, but clearly has a direct effect on the
20 perception of an object.

21
22 **Distance:** The actual physical dimension between the observer and the object
23 being viewed determine the actual distance from the primary or secondary frame

1 of reference. Distance can be defined numerically, as actual dimensions (e.g.,
2 inches, feet, yards, miles, etc.) or verbally, in relative terms (e.g., beside, near, far,
3 distant, etc.).

4

5 **Transparency:** The degree to which it is possible to view other things that are
6 behind an object can be defined as that object's transparency. This can only be
7 defined verbally, in relative terms (e.g., opaque, translucent, transparent, etc.).

8

9 **Contextual Relationship:** The relationship between an object and the defining
10 features of the surrounding landscape, such as treelines, landforms, waterways,
11 roads, and existing development patterns, defines the contextual relationship.
12 This can be defined verbally, in either geometric terms (e.g., parallel to,
13 perpendicular to, at an acute angle to, etc.) or in descriptive relative terms (e.g.,
14 aligned with, following, against the grain, etc.). It can also be expressed verbally
15 as an aggregate relative term that combines all of the various facets of context
16 (e.g., low contrast, medium contrast, high contrast, etc.).

17

18 Q. BASED ON THESE FACTORS, CAN YOU DESCRIBE THE IMPACTS OF
19 THE TRAIL PROJECT ON THE VISUAL LANDSCAPE IN GREEN AND
20 WASHINGTON COUNTIES?

21 A. As described above, assessing visual impacts involves the evaluation of an
22 emotional response by the individual, which can be highly complex and the
23 assessment can never really be verified. My earlier discussion of some typical

1 visual assessment considerations is intended to provide a brief review of the
2 common terminology and assessment factors. However, it is up to the individual
3 to consider the information presented in the LRE and the photo-simulations
4 presented here to evaluate impacts.

5

6 Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?

7 A. Yes. However, I reserve the right to file such additional testimony as may be
8 necessary or appropriate.